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MBFR COMPLIANCE MONITORING NEEDS AND NEW OPPORTUNITIES

TOP SECRET/

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TOP SECRET/
MBFR OUTLINE
• NATURE OF MBFR
 NEGOTIATED/PROJECTED AGREEMENTS
- FORCE TO BE MONITORED
- PANGE OF POSSIBLE VIOLATIONS
• THE MONITORING RESPONSE
- ESTABLISHING PRIORITIES
- DEPARTURES FROM SALT
- MULTILATERAL CONSENSUS
• MONITORING ASSETS
- ELINT, COMINT, HUMINT, PHOTINT, RADINT
CONCLUSIONS AND RECOMMENDATIONS
- MONITORING STRATEGIES
- COLLECTION ASSET MULTIPLIERS
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NATO GUIDELINES AREA

25X1A

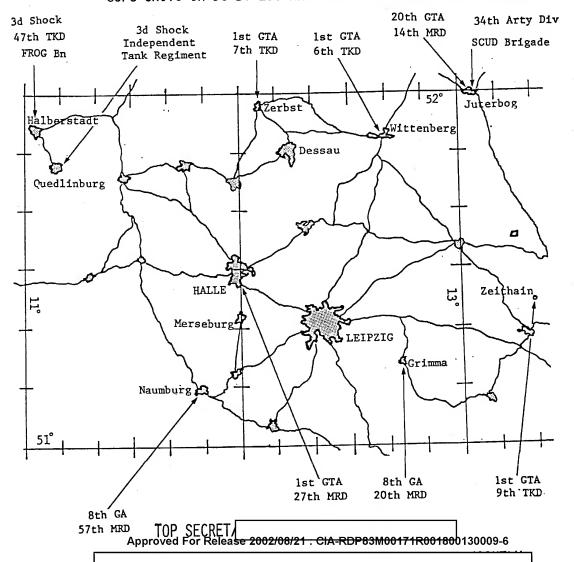
Western Participants Eastern Participants Belgium German Democratic Republic Netherlands Poland Luxembourg Czechoslovakia Federal Republic USSR of Germany Canada United Kingdom English Channel United States G.D.R. Poland USSR F.R.G. Czech. France Switz Hungary. Italy Yugoslavia Spain

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GSFG UNITS IN 50 BY 100 NM AREA OF SOUTHERN EAST GERMANY



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MBFR STATUS: 1978 PROPOSALS

NATO AND WARSAW PACT

PHASING: U.S. AND USSR FIRST WITH ALL NATIONS COMMITTED TO REDUCE IN PHASE 2

NATO PROPOSAL

PACT PROPOSAL

REDUCE BY:

- 5 SOVIET DIVISIONS
- 1,700 SOVIET MAIN BATTLE **TANKS**
- 68,000 SOVIET PERSONNEL 29,000 U.S. PERSONNEL
- U.S. NUCLEAR WEAPONS

2 SOVIET DIVISIONS

- 1 TANK DIVISION EQUIVALENT 1 SOVIET CORPS HEADQUARTERS 1,000 SOVIET MAIN BATTLE TANKS
- 250 MICV
- 30,000 SOVIET PERSONNEL 14,000 U.S. PERSONNEL

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RESIDUAL SOVIET GROUND FORCES:

24 TO 26 SOVIET DIVISIONS

7,700 TO 8,400 MAIN BATTLE

TANKS

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CANDIDATE MBFR ASSOCIATED MEASURES

- SIZE LIMITS ON MOVEMENTS AND MANEUVERS
- PRIOR NOTIFICATION OF MOVEMENTS AND MANEUVERS
- EXCHANGE OF OBSERVERS AT MANEUVERS
- NON-INTERFERENCE WITH NATIONAL TECHNICAL MEANS
- AERIAL INSPECTION
- DECLARED EXIT/ENTRY POINTS
- PERMANENT OBSERVERS AT EXIT/ENTRY POINTS
- EXCHANGE OF INFORMATION ON MANPOWER TO BE WITHDRAWN
- ANNUAL EXCHANGE OF INFORMATION ON RESIDUAL FORCES
- PREANNOUNCEMENT OF MAJOR CHANGES IN ORGANIZATION AND STRUCTURE OF RESIDUAL FORCES
- LIAISON ORGANIZATION

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PROBABLE MONITORING REQUIREMENTS

MILITARY PERSONNEL

SOVIET GROUND/AIR NOT TO EXCEED 45,000

TOTAL WARSAW PACT IN NGA NOT TO EXCEED 700,000 GROUND FORCES

200,000 AIRMEN

- EQUIPMENT LIMIT
- SOVIET MAIN BATTLE TANKS NOT TO EXCEED 8,000
- EXERCISE LIMIT

Size of Simultaneous Field Exercises

Number of Field Exercises per year above a certain size

• UNIT LIMIT

Possible Limit on Number/size of Divisions

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ESTABLISHING MBFR MONITORING PRIORITIES

- OPERATIONAL AND LEGAL MONITORING REQUIREMENTS
 - NATO GOVERNMENTS MUST SATISFY RATIFYING PARLIAMENTS ON COMPLIANCE
 - MONITORING OF SOME MBFR PROVISIONS MAY BE DEFERRED, BUT NOT IGNORED
- PHASE ONE: RESIDUAL SOVIET FORCES STILL AN OFFENSIVE THREAT
 - PRE-HOSTILITIES REINFORCEMENT NOT ESSENTIAL FOR SUCCESSFUL ATTACK
 - LIMITS ON RESIDUAL FORCE OUT-OF-GARRISON DEPLOYMENT COMMAND HIGH MONITORING PRIORITY
- PHASE TWO: MILITARILY SIGNIFICANT QUANTITATIVE REDUCTIONS BEGIN
 - DISBANDING OF INDIGENOUS UNITS INTRODUCES NEW MONITORING REQUIREMENTS
 - PERHAPS INTENSIFIED MONITORING EFFORT INSTEAD OF REDIRECTION

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MBFR MONITORING DYNAMICS

- MBFR DEPARTS FROM PREVIOUS SALT EXPERIENCE
 - SALT VIOLATIONS TAKE MANY MONTHS TO DEVELOP
 - MBFR CAN BE VIOLATED IN DAYS/HOURS BY REDEPLOYING EXISTING FORCES
- MONITORING PERFORMANCE WILL INFLUENCE PACT INCENTIVE TO VIOLATE MBFR
 - PERCEIVED MONITORING FAILURES ENCOURAGE BOLDNESS
 - SUCCESS WILL PROMOTE PACT RESPECT FOR NATO SENSITIVITY TO ALL
 ACTIVITIES AND FORCE INDICES OF TREATY AND OPERATIONAL SIGNIFICANCE
- MONITORING THROUGH MULTILATERAL CONSENSUS
 - MBFR CHALLENGES WILL BE MADE IN UNIFIED NATO APPROACHES
 - VIOLATION EVIDENCE MUST BE CONVINCING AND RELEASABLE TO ALL APPROPRIATE NATO GOVERNMENTS

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		25X1A
• QUESTIONS:	ARE THERE ANY NEW UNITS?	
	WHAT TYPE OF UNITS ARE IN GIVEN KASERNES? HOW MANY OF EACH TYPE OF UNIT ARE THERE? WHERE ARE THE UNITS OF GIVEN TYPES?	
		25X1A

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		Approved For Release 2002/08/21 : CIA-RDP83M00171R00180013 TOP SECRET/ HUMINT FOR MBFR	
		FOUR TYPES	٠,
NOW:	•	ATTACHES, MLMs	. ,
	•	DEFECTORS, EMIGRES	
	•	OTHER IN-COUNTRY SOURCES	
	<u>-</u> -		
FUTURE:	•	NEGOTIATED INSPECTION MEASURES	
		- FIXED EXIT/ENTRY	,
		- MOBILE TEAMS	
		- EXERCISE OBSERVERS	•
		 AERIAL OBSERVERS 	25X1A

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25X1A

CSSR

DDR

PPR

TOTAL

25X1A

51 AIRFIELDS/AIR AMMO DEPOT

3 TRAINING/MANEUVER AREAS

1 RAIL TRANSLOADING AREA

12 NUCLEAR WEAPON STORAGE SITES

166 KASERNES

2 NAVAL BASES

235

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CONCLUSIONS	
WITH INNOVATIVE MANAGEMENT OF EXISTING AND PLANNED INTELLIGENCE ASSETS, MBFR MONITORING CAN BE FULFILLED WITH MODEST ADDITIONAL SYSTEM ACQUISITION.	25X1I
• TIMELY CONTEXT ON ALL FORCES AND ACTIVITIES IN THE NGA IS ESSENTIAL TO RESOLVING ANOMALIES.	
MOST MBFR MONITORING JUDGEMENTS WILL DEPEND ON THE AGGREGATE COLLECTION OF MANY DIFFERENT SENSORS.	
• INTELLIGENCE INDICATING MBFR ANOMALIES MUST BE RELEASABLE TO NATO ALLIES.	
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TOP SECRET/	25X1A

EXAMPLES OF SHARING OPTIONS RANGE

		NATIONAL ONLY	SHARED INFORMATION	JOINT SYSTEM
	CONVENTIONAL COLLECTION ATTACHES/MLMS DEFECTORS NEGOTIATED INSPECTION OTHER HUMINT	X	X X	X
25X1D	THEATER ASSETS		X	
23/10			X X X X X	? ? ?
25X1D	SPACE-BASED ASSETS	X	? X X	? ?
	TOP SE	CRET/	25X1A 25X1A	•
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NEGOTIATED INSPECTION MEASURES TO FACILITATE NATIONAL TECHNICAL MEANS

- LIMIT SIZE AND NUMBER OF MAJOR COMBAT UNITS
- EXCLUDE PERSONNEL OF LOW SIGNATURE UNITS
- FIXED ENTRY/EXIT POSTS
- NOTIFY/EXPLAIN NEW CONSTRUCTION, EQUIPMENT TYPES, AND RESUBORDINATION
- CALL SIGN CHANGE LIMIT.

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